



## The Future of Capacity, Airport Charges and Regulation

### A Survey of European Airports for ACI Europe

*Presentation by:*

**Dr Chris J Smith, Managing Director  
SH&E Limited**

# Agenda



- ➔ **The Survey**
- ➔ **Traffic Growth**
- ➔ **Airport Finances**
- ➔ **Economic Regulatory Oversight**

# **Our Capital Needs and Regulatory Oversight Survey covered the whole of Europe, and is a definitive source of information**



- ⇒ Responses from airports handling 824 million passengers per annum (69% of ACI Europe membership)**
- ⇒ 24% of respondents were owned by the private sector, 62% by the public sector but operated as commercial companies, and the remainder owned and operated as departments by local or national governments**
- ⇒ 26% of airport operators were concessionaires and did not own the assets operated**

# Continued growth in air traffic is foreseen



- ⇒ Strong passenger growth rates forecast by most airports, averaging 4.7% per annum over next ten years
- ⇒ Of the sample, the smallest airports (<5mppa) are most optimistic, forecasting passenger growth rates of 6.8% per annum, while the largest airports (>20mppa) predict 4.1% per annum
- ⇒ Air Transport Movements are also expected to increase at 3.4% per annum to 2015 – so the number passengers per aircraft is expected to increase by 1.3% per annum
- ⇒ 95% of airports expect Low Cost Carriers to grow at an above average rate, while traffic on ‘traditional’ short-haul airlines is expected to decline in market share terms
- ⇒ Three quarters of respondents expect long haul market share to increase, perhaps a reflection of the EU’s liberalisation initiatives

# Europe's airports are planning to handle this growth

- ➔ 90% of respondents feel confident of providing sufficient capacity to meet growing demand
- ➔ This is of course subject to
  - agreeing the best development option
  - obtaining the many necessary permissions
  - finding the money to finance it

What's going to happen to aeronautical charges?	
Go down	14%
Stay the same	16%
Go up	20%
Don't know – analysis not complete	16%
Don't know – regulatory uncertainty	34%

## Europe's airports have made huge capital expenditures...

- ➔ Between 2000 and 2005, Europe's airports spent an estimated €44.95 billion or €7.5 billion per annum on capital expenditure
- ➔ This equates to €7.25 per passenger per annum on average
- ➔ However, only half of this went to capacity expansion
  - maintenance and refurbishment expenditure was significant (25%)
  - the rest went on safety and security (10%), commercial projects (10%), and environmental measures (5%)

**...and are planning to continue to do so**

- ⇒ Airports are planning to invest €8.1 billion per annum to 2010**
- ⇒ This is set to increase to €8.5 billion per annum on average between 2010 and 2015**
- ⇒ Cumulative capex to 2015 is expected to be €82.6 billion, equivalent to €5.40 per passenger**
- ⇒ In the future, more capex (e.g. 59% between 2011 and 2015) will go on capacity expansion projects**

# How did the finances work in 2005?



**Aeronautical  
Revenues**  
**€10.10 per pax**



**Total Revenues**  
**€17.50 per pax**

-

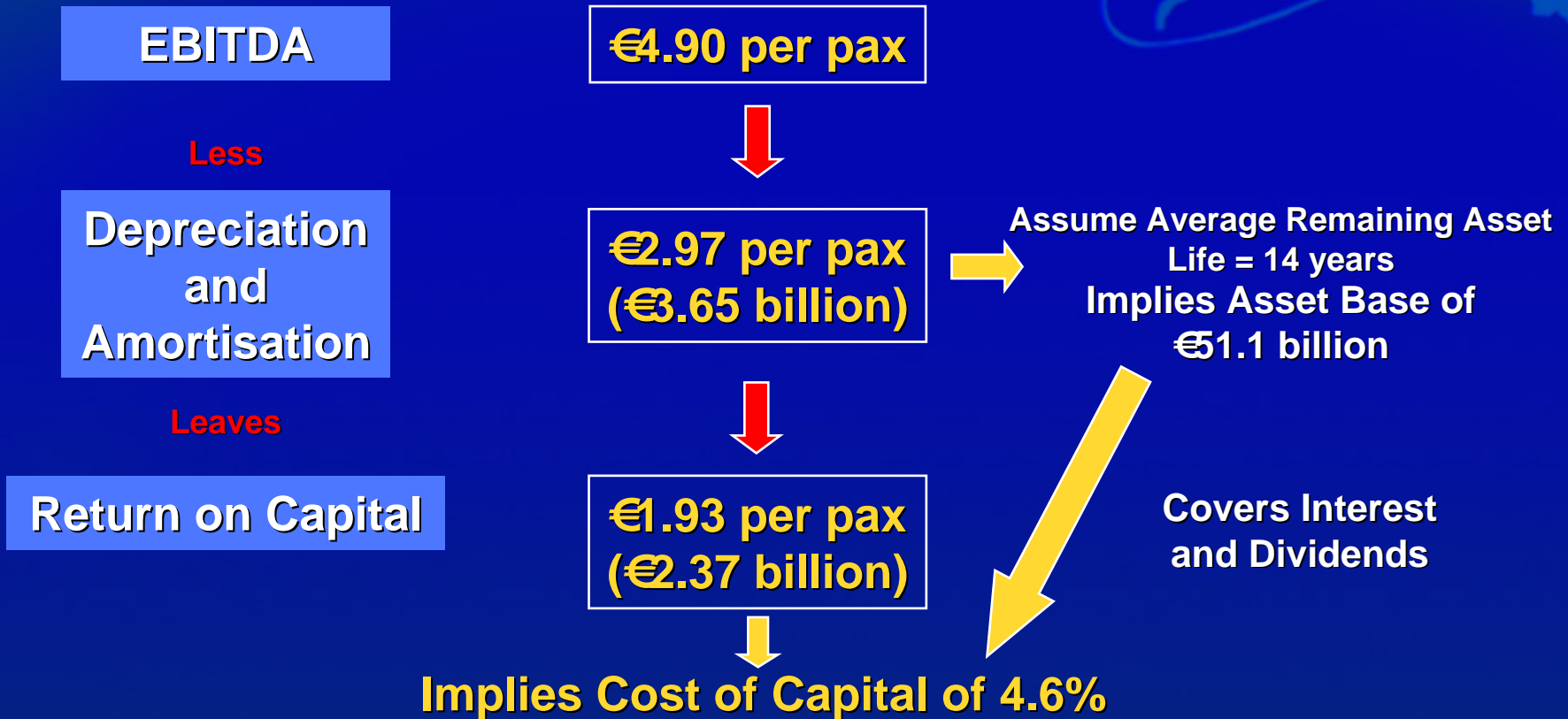
**Operating  
Expenditure**  
**€12.60 per pax**

=

**EBITDA**  
**€4.90 per pax**

**Commercial  
Revenues**  
**€7.40 per pax**

# What are airports doing with their €4.90 per passenger?



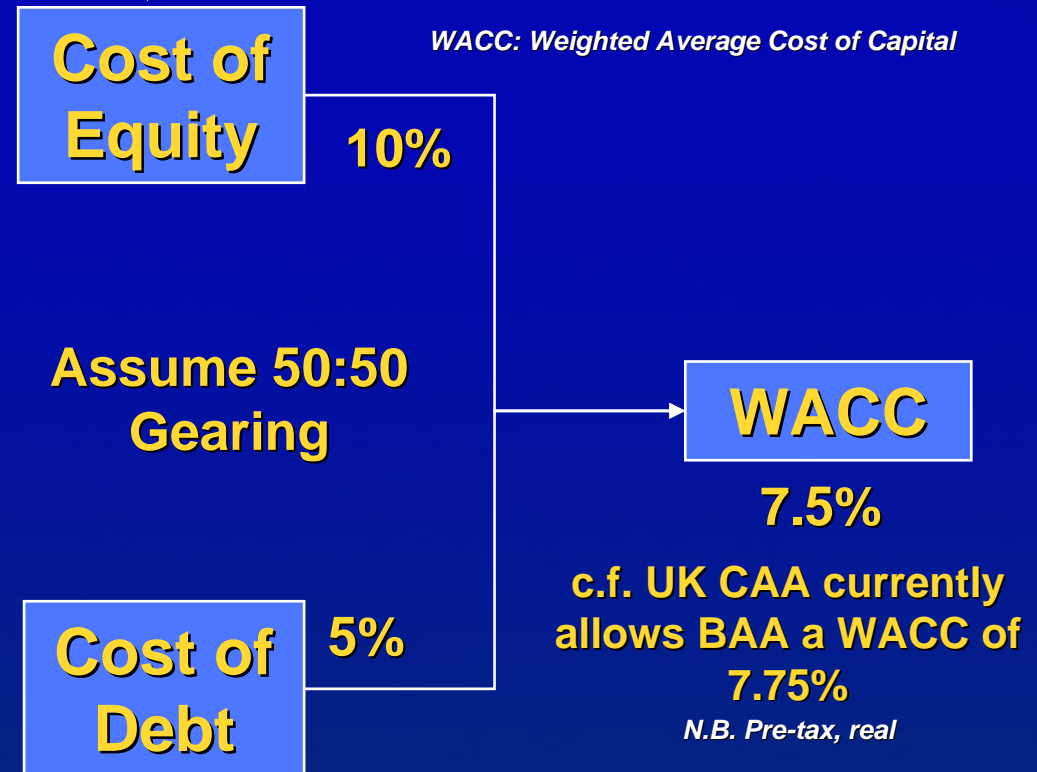
This is a very low Cost of Capital, certainly unachievable for the Private Sector, and implying that airport users benefit at the expense of airport owners

# And what does the future look like?

- Airport Privatisation is likely to continue
- Even if privatisation is not pursued in a particular country, owners are increasingly likely to apply private sector financial performance criteria



## A private Sector WACC



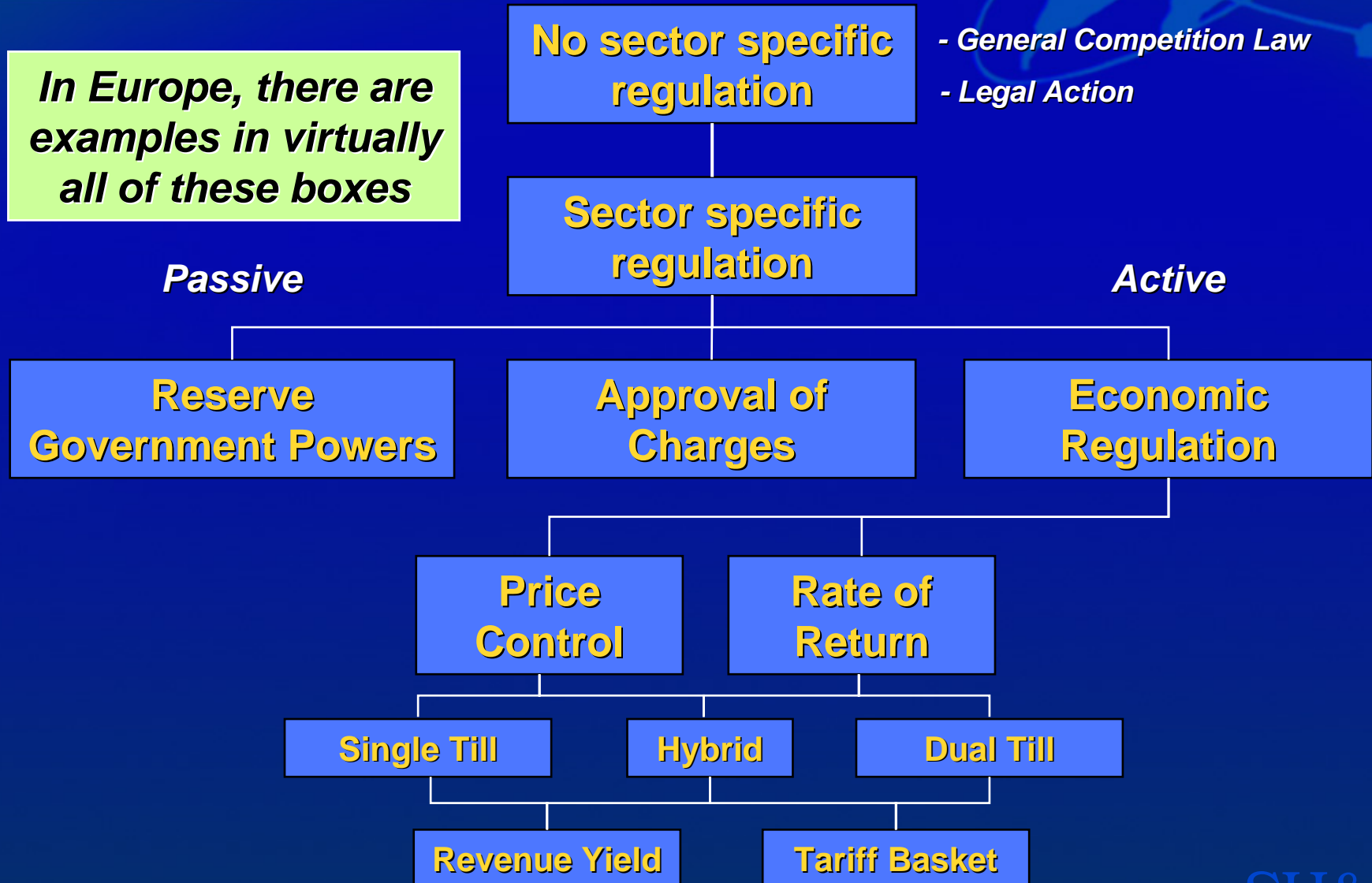
Without any increase in the asset base, a private sector WACC would require extra revenue of €1.22 per passenger

# The Asset Base is of course going to increase with all that Capex

➤ Total Capex over next ten years	€2.6 bn	
➤ Assuming 28 year life, annual depreciation on new assets	€2.95 bn	€1.94 per pax
➤ Weighted Average Cost of Capital	7.5%	
➤ Cost to remunerate WACC per annum	€3.37 bn	€2.21 per pax
➤ Total extra costs per annum	€6.32 bn	€4.15 per pax

With a capital intensive business, and limited options to reduce opex, overall airport operators are likely to have no choice but to increase aeronautical charges

# The Regulatory Options Tree



# **Economic Regulatory Oversight Arrangements are extremely varied throughout the EU**

- **The variation reflects the heterogeneity of cultures and heritages, needs and circumstances around the continent**
- **The majority of regimes involve approval following negotiation between airport, airlines and regulator, based on transparent criteria**
- **Only 15% involve no or automatic approval of airport charges**
- **Around a third of regimes use a regulatory formula, taking account of future traffic and finances**
- **The most sophisticated and oldest regime is in the UK**

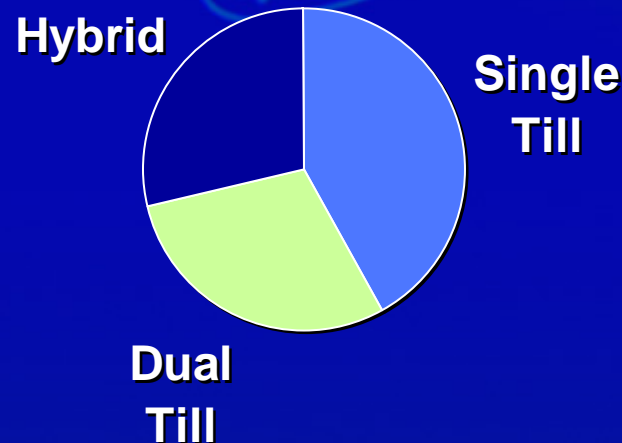
**ICAO Guidelines provide the only common ground, although the EU Charges Directive will change that**

# The variation in regulatory approach is seen in several different ways

⇒ Approaches to regulation of prices are evenly spread between the three different possibilities

– but if the Aeronautical Till is loss making, is it really Dual Till?

⇒ The Regulatory Infrastructure (legislation, resources, competencies) does not exist in most countries to allow a roll-out of a UK-style price regulation



**The UK model though perhaps the fairest, most transparent and most thorough, is not necessarily appropriate elsewhere**

# Conclusions

- There is a multiplicity of airport structures throughout Europe
- Traffic growth is going to continue
  - everyone believes in Low Cost Carriers
  - traffic right liberalisation is expected to boost long haul
- Capital investment has been running at €7.5 billion per annum since 2000 (or about €7.25 per passenger)
  - although only just over half has been on capacity expansion projects
- To support traffic growth, capital investment will continue at an average €8.3 billion per annum for the next ten years (at least)
- Current incomes appear to support a very low Cost of Capital, unacceptable to the private sector
- Airport users are benefiting from an under-recovery of capital costs, at the expense of airport owners

## Conclusions (cont.)

- ⊕ **Privatisation is likely to continue**
- ⊕ **Airport charges are likely to go up**
- ⊕ **Economic regulatory arrangements and regulatory culture are extremely diverse throughout the EU: a “one size fits all” approach is unlikely to be appropriate**
- ⊕ **There is little appetite for the export of a UK model for price regulation**
- ⊕ **The costs of formal economic regulation are high**
- ⊕ **The most sophisticated economic regulation recognising airport finances has allowed an increase in charges**